

Hello, colleagues,

Thanks again to Caltech for sponsoring this outstanding event. What an honor to be here!

A caveat on my presentation: this work is not a RAND output, and it has not been vetted by RAND's internal quality control process. It is mainly from my research when I was an academic in New Zealand.

I repeat my request for reviewers for my forthcoming book, *Smart Markets for Water Resources*. I and my co-author Mark Milke need people who are willing to read and comment on the draft. Even a review of a section would be helpful.

And please sing out if you're in Santa Monica, I'm always happy to share a coffee and talk about water allocation.

Warm regards,

Fritz

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A Smart Market Design for Water Resources

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About RAND.

The core of the problem, 2-6

A tidy solution, 7-10

Getting there, 11-13.

Surprising effects, extensions, 14-16.

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Water and Climate Resilience Center (www.rand.org/water)





Step 1 **Step 2** **Step 3** **Step 4**

Technical Information (Plan and Update Draft Technical Information for Water Transfers (DTWT)) **Proposal Development (Evaluate Interest and Prepare Water Transfer and Environmental Document)** **Proposal Review and Contracting (Evaluate Proposals and track/report on anticipated conveyance capacity)** **Operations and Verification (Transfer Water: Operations, Monitoring, and Reporting)**

Buyer or Seller Lead Effort

Buyers/Seller provide feedback to DWR

By Feb 1, Submit Environmental Document or Petition for Change to SWRCB

By Mar 15, certify any CEQA documentation or have obtained approval from SWRCB.

By Apr 1, potential crop idling Sellers update and finalize, as applicable, proposals including the fields participating in the transfers.

By Feb 1, submit conditional draft proposal to DWR/USBR.

By Mar 15, potential groundwater substitution Sellers will update and finalize 2014 proposals including wells participating in the transfers.

Collect, analyze, and submit Monitoring and Reporting information for submittal to DWR/USBR

Provide transfer water as scheduled and in coordination with SWP and CVP operations

2013 **2014**

Summer **Fall** **Winter** **Spring** **Summer**

DWR/USBR Lead Effort

DWR/USBR discuss need for update or revision of DTWT

Discuss changes to DTWT (a request)

By Apr 1, DWR issues approval decision on proposed groundwater substitution transfers

By Apr 15, issues approval decision on proposed crop idling transfers including

Verify Transfer Water (July-Sept)

Provide feedback based on evaluation of monitoring data from prior transfer years

Oct 31 - 2014 DTWT posted on DWR website

buyers and sellers, and issue 1810 findings.

buyers and sellers, and issue 1810 findings.

Provide feedback based on evaluation of monitoring data for future year transfers in 2015


Almost no price information.

Continue to monitor conveyance capacity

Legend:

- Buyer/Seller OR DWR/USBR Activity
- Buyer/Seller AND DWR/USBR Activity

- A central spot market auction cleared with optimization.
- Works well for complex pooled commodities,
 - e.g., electricity, radio spectrum, natural gas in pipes, ...,
 - when pair-wise trade is hard due to system constraints.
- Managed by an independent system operator.
 - Users submit bids to the ISO.
 - ISO uses a linear program to match supply & demand, meeting physical, environmental & regulatory constraints.
 - Users trade with the ISO.
- Trade short-term leases. Need not change the permanent right.
- Key: reduce transaction costs.

 *Environmental and Resource Economics* 17: 375–394, 2000.
**The Design of “Smart” Water Market Institutions
 Using Laboratory Experiments***
 JAMES J. MURPHY¹, ARIEL DINAR², RICHARD E. HOWITT³, STEVEN J.
 RASSENTI⁴ and VERNON L. SMITH⁵

Simplified linear program

1. Maximize $\sum_{\text{users } i} \sum_{\text{time } u=1}^T \text{BidPrice}_{i,t} q_{i,t}$
2. Bids: $0 \leq q_{i,t} \leq \text{Maxbuy}_{i,t}$ for each user i and period t . Price $p_{i,t}$.
3. Mass balance: $\text{streamFlow} + \text{groundwaterFlow} - q = \text{outflow}$ for each flow connection, for every time period.
4. Capacities: conveyance flows $\leq \text{Capacity}$ for each conveyance, for every time period.

MODFLOW \rightarrow GWM2K
 \rightarrow linear program
5. Sustainability: Flows $- q \leq \text{MaximumDrawdown}_{k,t}$ for each assessment point k & time period t .

Refs: Hoffman et al 1993? Hoffman et al 1996, Dinar et al 1998, Murphy, Dinar, Howitt, Rassenti, Smith 2000, Murphy et al 2006, 2009, Raffensperger, Milke, Read 2009.

Each constraint gives a price, spatial & temporal. Capacities are rights.

Customize for local hydrology. Easy to trade env water.

Could use a variation of Jay Lund's CALVIN model for California.

Prereqs for the market: good water mgmt

The market is just **one part of a complete water mgmt framework**.

The framework enables the market, not the other way 'round.

Count all the water.

- Meter all large users. Eliminate man-made uncertainty.
- Use the correct physics. Surface & ground water connect!
Use a good hydrology model for decisions.

Count all the rights.

- Each right has a cap. Scale caps to water. Enforce the caps.
- Have a modern records system. Transparency, open data.

Specify env flows, by location & period. Meter & enforce env flows.

End trade-inhibiting rules, e.g., "Use it or lose it,"

"No water leaves this district," "Trades incur a tax..."

Substitute correct physics + env constraints.

All this should be done anyway. Not the market, but enables it.

7 a.m.



Buy from & sell to the manager.

8 a.m.

	Apr 24-30	<input checked="" type="radio"/> Sell <input type="radio"/> Buy	1 ML	\$3 /ML
		<input type="radio"/> Sell <input checked="" type="radio"/> Buy	1 ML	\$1.5 /ML
	May 1-7	<input checked="" type="radio"/> Sell <input type="radio"/> Buy	1 ML	\$3 /ML
		<input type="radio"/> Sell <input checked="" type="radio"/> Buy	1 ML	\$1.5 /ML
<input type="button" value="Submit bid"/>				

8:30 a.m.

	Maximize $\sum_{\text{users } i} \sum_{\text{time } u=1}^T \text{BidPrice}_{i,t} q_{i,t}$			
	Bids: $0 \leq q_{i,t} \leq \text{Maxbuy}_{i,t}$ for each user i and period t . Price $p_{i,t}$.			
Mass balance: $\text{streamFlow} + \text{groundwaterFlow} - q = \text{outflow}$, for each flow connection, for every time period.				
Capacities: conveyance flows $\leq \text{Capacity}$, for each conveyance, for every time period.				
Sustainability: Flows $- q \leq \text{MaximumDrawdown}_{k,t}$ for each assessment point k & time period t .				

9 a.m.

	Apr 24-30. You sold 0.8 ML, \$1.76/ML.	
	Firm rights for 4.2 ML.	
May 1-7. You bought 1 ML, \$1.22/ML.		
Provisional rights for 5.6 ML.		

Quotes

Murphy, Dinar, Howitt, Rassenti, Smith 2000:

The development of 'smart,' computer-assisted markets provides the ability to incorporate the same allocation criteria utilized by regulators ... the prices in this institution provide information about the current state of the system, and therefore, it is able to adapt rapidly to new information.

Raffensperger, Milke, Read 2009:

Users do not need to search for trading partners.... This system therefore has per trade transaction costs close to zero... The highest bidder gets the water, but moderated by the hydrology and the environmental requirements, and only if other users are willing to sell.

In California

Hanak, Lund, Gray, Dinar, Howitt, Mount, Moyle, Thompson 2011 propose a limited or extensive independent system operator: ...the ISO would act as a central market...for voluntary water transfers employing any unused system capacity, after existing water rights ..., which would remain with their current owners.

Howitt 2014:

A Water-ISO, like the current electricity ISO, would be a nonprofit public benefit corporation with an independent board... [T]he Water-ISO would not own any canals, conveyance, or dam facilities. It would be important, however, that the ISO control sufficient proportion of the water market to form stable prices.

These papers propose specific steps for California.

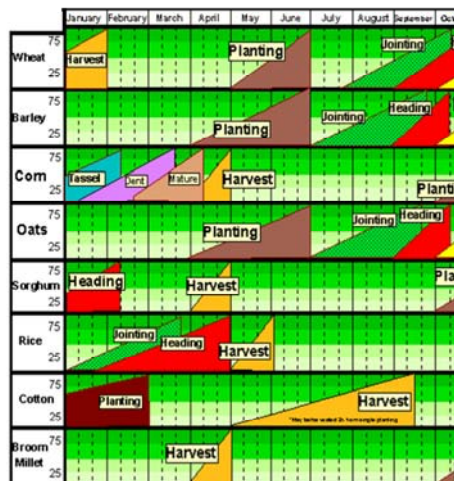
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Big change #1: trade quota by week or month

Users are trading quota,
which is a rental by week.
Book quota in advance.

Week 25 water is different
from week 26 water!
Bid for a **schedule**,
with bids for future weeks.

Frequent dynamic adjustment.
People can change their minds,
or keep their current plan.



Can we have a simplified market?

Problem: we want pair-wise trades.

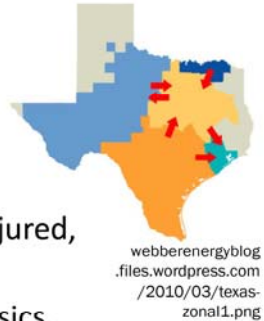
Solution: pretend the physics is simpler than it is.

- "zonal" prices,
- crude "transfer" coefficients,
- average flows over a year or decade.

Likely result: third party effects, people & env get injured, unless the regulator has a big planned-in buffer.

The market is broken to the extent it cheats the physics.

The market should capture the true spatial & temporal variation.
And using simplified physics is unnecessary.



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Big change # 2: precision.

Trades must have stream-lined regulatory approval.
Reasonable, due to precision & short-term nature.

Users are incentivized to take their quota.

Rivers flows & user abstractions
are likely close to the predicted values.



Big change #3: quota gets scaled each week.

License will be scaled by week, to adjust to inflows by week,
so the money comes out even.

Scaled even for non-traders.

Requires a state-of-art licensing system.



Extensions

Phosphorus & nitrate: Prabodanie, Raffensperger, Milke, Read 2011.

With wetlands, combinatorial, Kostel et al 2014.

Sediment: Pinto, Raffensperger, Cochrane, Read 2008.

Impervious cover: Raffensperger & Cochrane 2010, Pinto 2013.

Hopefully 2016:

Raffensperger & Milke,

Smart Markets for Water Resources.

Reviewers wanted. Please let me know!

Done, thanks!

